

Speaker Bios
**“The Medicaid Proof of Citizenship Requirement:
Lessons for California from the Experience of Other States”**

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Manjusha P. Kulkarni

Manjusha P. Kulkarni is a staff attorney at the National Health Law Program (NHeLP) in Los Angeles, California. Manju has worked on improving access to quality health care for low-income individuals at NHeLP since 1999. She conducts administrative and legislative policy advocacy in the areas of children’s health care access, and access to oral health care and medical transportation. On these topics, Manju has authored numerous articles, reports and training materials and has provided legal assistance to hundreds of health attorneys and advocates. In 2006, she was selected to participate in the Women’s Policy Institute Fellowship program, a project of the Women’s Foundation of California to train women to take on leadership roles in state policy advocacy, and she served as mentor to the Environmental Health and Justice Team of the Women’s Policy Institute Fellowship Class of in 2007-08. Prior to joining NHeLP, Manju served as Director of Intake at the Law Offices of Sharon Lybeck Hartmann, a civil rights law firm appointed to monitor compliance with the consent decrees for the Denny’s class action race discrimination lawsuits. Manju received a Bachelor of Arts degree in Political Science and a Certificate in Women’s Studies from Duke University and a Juris Doctor degree from Boston University School of Law.

Sandra Shewry

On July 1, 2007, Sandra Shewry assumed leadership of the newly established Department of Health Care Services (DHCS). With an extensive background as an innovator and leader of public health services, Ms. Shewry is well prepared to lead DHCS, which administers health programs serving nearly 7 million Californians. Managing expenditures of more than \$37 billion in public funds, DHCS oversees the state Medicaid program (Medi-Cal), the California Children’s Services Program, the Child Health and Disability Prevention Program and the California Partnership for Long-Term Care. The mission of the 3,000-employee department is to preserve and improve the health of Californians.

Prior to her current role, Ms. Shewry was appointed Director of the California Department of Health Services (CDHS) in 2004 by Governor Arnold Schwarzenegger. One of the largest departments within state government, CDHS (now defunct) managed a budget of \$39 billion and 6,000 employees. At CDHS, Ms. Shewry oversaw numerous programs targeted to public health, such as emergency preparedness and disease-prevention, the licensing of health facilities, and Medi-Cal.

Prior to joining CDHS, Ms. Shewry was Director of Health at the National Governor’s Association’s Center for Best Practices. She also served as Executive Director of the California Managed Risk Medical Insurance Board from 1996 to 2002 and was responsible for the development and implementation of California’s high-risk health insurance pool (Major Risk Medical Insurance Plan), for a subsidized pregnancy coverage program (Access for Infants and Mothers), a small employer purchasing cooperative (Health Insurance Plan of California) and California’s State Children’s Health Insurance Program (Healthy Families).

Ms. Shewry has 25 years of experience in California state government, beginning her career as a health planning analyst with CDHS and later serving as an assistant secretary at the Health and Welfare Agency. Ms. Shewry earned graduate degrees in public health and social welfare from the University of California at Berkeley.

Peter Harbage

Peter Harbage, president of Harbage Consulting, LLC, has more than a decade of experience working to improve health policy at the federal, state and local level. In addition to consulting, Mr. Harbage is a Senior Fellow for the Center for American Progress, and he teaches a course in health policy for the University of Southern California's School of Policy, Planning and Development. Recently, Mr. Harbage has served as the senior health policy advisor to presidential candidate and former Senator John Edwards, as well as advisor to Governor Arnold Schwarzenegger's health reform team. During his career, he also served as the Assistant Secretary for Health at the California Health and Human Services Agency and as Special Assistant to the Administrator of the federal Health Care Financing Administration. Mr. Harbage has appeared on CNN and NPR, and he has been cited in various newspapers, including the Los Angeles Times, the Washington Post, the San Francisco Chronicle and the Sacramento Bee.

Donna Cohen Ross

Donna Cohen Ross is the Director of Outreach at the Center on Budget and Policy Priorities, a Washington-based, nonprofit organization that conducts research and policy analysis on issues that have an impact on low-income Americans. At the Center, her work focuses on improving working families' access to public benefits, including health coverage. She conceived and developed the Center's *Start Healthy, Stay Healthy Campaign*, a national effort to enlist state and local government agencies, advocacy groups, health and human services providers, schools, businesses, community-based organizations and others to identify children and parents who are eligible for Medicaid and SCHIP and to help get them enrolled. Cohen Ross is the creator of the nationally distributed outreach kit, *Free and Low-Cost Health Insurance: Children You Know Are Missing Out*, as well as other strategy guides and policy papers found on the Center's website at www.cbpp.org. Under the auspices of the Kaiser Commission on Medicaid and the Uninsured, she also coordinates an annual survey of the 50 states and District of Columbia to track trends in eligibility rules, enrollment and renewal procedures, and cost-sharing practices in Medicaid and SCHIP programs for children and parents. Cohen Ross consults with and provides technical assistance to state child health officials, nonprofit groups and others on such policies and on effective outreach techniques.

Prior to joining the Center in 1993, Cohen Ross worked in New Jersey for 12 years on issues related to poverty and hunger. At the Newark Head Start Program she produced award-winning nutrition education programs for children and parents. As Nutrition Director for the Community FoodBank of New Jersey she launched a successful statewide School Breakfast Expansion Campaign. The incentive program she initiated became the model for the national School Breakfast Start-Up Fund. From 1990 to 1993, at the Association for Children of New Jersey, Cohen Ross directed Invest In Children, a coalition of New Jersey's business leaders and child advocates that focused efforts on improving early childhood education and health programs.

Joseph D. Gallegos, MBA

Joe Gallegos joined the National Association of Community Health Centers (NACHC) as Senior Vice President for Operations for the Western Region of the United States in October 2005. Although NACHC's corporate offices are in Washington, DC, Joe is based in Albuquerque, New Mexico in the offices of the New Mexico Primary Care Association.

Prior to joining NACHC, Joe was Vice President of Planning and Development with Presbyterian Medical Services in Santa Fe, New Mexico serving rural and frontier communities. In addition, Joe was Chief Executive Officer of Health Centers of Northern New Mexico for eleven years.

Joe is the former Chair of the Board for National Association of Community Health Centers (2003-2004). He brings over 25 years of experience in health center management, health planning and community development and has focused his expertise to the development of health care delivery systems in rural and frontier areas.

Judith Cash

Judith Cash is the Deputy Director of the Virginia Health Care Foundation. In this role, she is responsible for all of the Foundation's grant making and special initiatives. The Virginia Health Care Foundation is a non-profit, public/private partnership dedicated to increasing access to primary care for uninsured and medically underserved Virginians, by strengthening and growing Virginia's health care safety net. The Foundation was initiated in 1992 by the Virginia General Assembly and its Joint Commission on Health Care.

Judith is currently chair of the statewide Children's Health Insurance Program Advisory Committee, a committee created by the legislature to evaluate the Medicaid and SCHIP Programs in the state.

Judith came to the Virginia Health Care Foundation after 5 years as President and CEO of CHIP of Virginia. In that role she led a network of 11 regional public /private partnerships throughout Virginia, designed to ensure access to healthcare for pregnant women and children from low income families.

Prior to joining CHIP of Virginia, Judith was child health policy analyst with the Virginia General Assembly, and before that, had spent approximately 20 years in direct service and leadership of programs for children with special health care needs and their families.

Judith holds a Masters in Education (M.Ed) and a Certificate in Nonprofit Management from Virginia Commonwealth University, and a Master of Arts and a Bachelor of Science from Loyola College in Maryland.

Mike Fogarty

Mike Fogarty, is the Chief Executive Officer of the Oklahoma Health Care Authority (OHCA). The agency administers the Oklahoma SoonerCare (Medicaid/SCHIP) Programs, serving over 740,000 Oklahomans with an annual budget of over \$4.1 billion. He joined the agency in 1995 as the State Medicaid Director and Chief Operating Officer.

His graduate education includes a Master of Social Work from the University of Oklahoma and Juris Doctorate from Oklahoma City University.

Mike's public service career began in 1971 as a social worker for the Oklahoma Department of Human Services. In 1979 he joined the legislative staff of the newly elected U.S. Senator David Boren. On the Washington, D.C. staff, he had responsibility for U.S. Senate Finance Committee matters relating to health, social services, and income assistance policy and programs. He returned to Oklahoma as the Deputy Director of DHS and in 1983 became the Medicaid Director. From 1987 to 1994 Mike maintained a private law practice and also owned and operated nursing facilities in Oklahoma.

His efforts to reform Medicaid dates back to the mid 1970's. Mike staffed the Human Services Committee of National Governors Association for Governor David Boren from 1974 to 1978. In the early 1980's he served on the National Study Group on State Medicaid Strategies, a Robert Wood Johnson funded project of The Center for the Study of Social Policy. Their report, "Restructuring Medicaid: An Agenda for Change", bears striking similarities to the observations, conclusions, and recommendations being voiced in today's debate. He continues as an active participant in the health care reform debate on the national level.

Closer to home, Medicaid reform in Oklahoma has produced expanded and improved coverage for children, pregnant women, men and women of childbearing age, senior adults and those with disabilities. The number of children covered by Oklahoma's *SoonerCare* program (Medicaid/S-CHIP) has grown from 161,000 in November 1997 to 420,000 today.

Oklahoma received a Federal waiver in September 2005 to use Medicaid support to reduce the number of working uninsured. The effort to insure Oklahoma through the O-EPIC Plan (Oklahoma-Employer/ee Partnership for Insurance Coverage) began by enrolling small businesses and their modest wage employees. This program provides premium assistance to Oklahomans who work for small companies and was expanded to include an 'Individual Plan' option to cover self-employed and others with no access to employer sponsored health plans. Last year Governor Brad Henry initiated and signed two major legislative acts to extend SoonerCare funded health coverage to children in families up to 300% of the federal poverty level (FPL) and to increase O-EPIC availability to Oklahoma businesses up to 250 employees at wage levels up to 250% of FPL.

Mike plays a leadership role as Oklahoma responds to the crisis of the growing number of uninsured. He serves on the State Coverage Initiative project team and was most recently appointed by the Speaker of the House to the Advisory panel of the Health Care Reform Task Force.

Toby Douglas

As the Deputy Director of Health Care Programs at the California Department of Health Care Services, Toby assists in managing a budget of over \$37 billion, and a workforce of approximately 1,700 employees. He plays a major role in formulating the Medi-Cal Program's benefits and eligibility policies, and is responsible for coordination and direction of the healthcare delivery systems for approximately 6.6 million beneficiaries, almost half of which are children.

Toby graduated from the University of California Berkeley. He also earned a Masters in Public Health and a Masters in Public Policy from the University of California Berkeley.

Dale Fleming

Dale Fleming directs strategic planning & operational support in San Diego County's Health and Human Services Agency. The Health and Human Services Agency, with 5,600 staff and a budget of \$1.8 billion, administers health and social service programs throughout San Diego County, an area that is larger than the State of Connecticut and as populous as the State of Iowa. Ms. Fleming manages strategic planning, performance measurement, and process improvement efforts for all health and social services, and leads policy and program development for healthcare access and self-sufficiency programs. Ms. Fleming chairs the County Welfare Directors Association's Medical Care Committee, attended by representatives from the 58 California counties and the four Statewide Automated Systems consortia, health advocates throughout the State, and State staff responsible for Medi-Cal eligibility, Healthy Families, managed care and technology.

Dana Hughes

Dr. Dana Hughes has nearly 30 years experience in the field of health policy research and evaluation. Currently, she is Professor in the Department of Family and Community Medicine and the Philip R. Lee Institute for Health Policy Studies at the University of California, San Francisco. The majority of her work has focused on issues related to access to medical and dental care and health care financing and includes examination of Medicaid policies and implementation at the federal, state and local level. For the California Health Care Foundation, she conducted a survey of all California counties regarding policies and practices to retain children in Medi-Cal, examined the experience of individuals who use One-e-App and designed an RFP for evaluation of the Healthy San Francisco program. Currently, she is serving on a team to examine the implementation of extending health coverage to uninsured adults in San Mateo County and the Oral Health Initiative in San Francisco. She previously served on a team which evaluated the Children's Health Initiatives (CHI) in Santa Clara County and San Mateo County. She also conducted a study of the mental health carve-out in the Healthy Families program, examining reasons for low referral and active case rates. Dr. Hughes has evaluated the Kaiser Permanente Cares for Kids' Child Health Plan as well as examined barriers to enrollment in Healthy Families and Medi-Cal. Between 1995 and 1998, Dr. Hughes was a Fellow with the Kellogg National Fellowship Program. Prior to

joining UCSF, Dr. Hughes worked in Washington D.C. in Congress and for the Children's Defense Fund and for Children Now in Oakland. She earned a doctorate in public health (DrPH) at the University of California at Berkeley. In addition, she has a Masters Degree in public health and a Masters Degree in urban planning from Columbia University.

Vernon K. Smith, Ph.D.

Vernon Smith is a Principal with Health Management Associates, where he focuses on Medicaid, Medicare, SCHIP, state budgets and trends in the health care market place. He has authored several reports on enrollment, spending and policy trends in Medicaid and SCHIP, on the Medicare prescription drug benefit, and on state directions to address the uninsured.

Dr. Smith has spoken on these issues before many national and state audiences, including the National Governors Association, the National Conference of State Legislatures, the Council of State Governments, the National Association of State Budget Officers, the National Association of State Medicaid Directors, medical and hospital associations, the National Health Policy Forum, committees of the U.S. Congress, and Medicaid reform groups in several states. He has been a guest on National Public Radio and quoted on these issues in the *New York Times*, *The Washington Post*, *The Wall Street Journal*, *Newsweek* and *USA Today*.

Before joining HMA, Dr. Smith served as Michigan Medicaid director and as budget director for the human services agency during 30 years of public service. He holds a Ph.D. degree in economics from Michigan State University. Among other involvements, he serves on the Board of Trustees of Anderson University, his undergraduate *Alma Mater*.

Caroline Davis

Caroline Davis has extensive experience in health financing, policy development and implementation at the Federal, State and local levels, with an emphasis on Medicare, Medicaid, and SCHIP. Prior to joining Health Management Associates, Ms. Davis was a founding member and Senior Operations Manager for the California-based Center to Promote HealthCare Access and a Program Officer with the California HealthCare Foundation's Health Information Technology program area. In both roles, she focused on the use of technology to improve the eligibility and enrollment processes for public sector health programs. She also has served on the senior staff of California's Medicaid (Medi-Cal) program, where she worked on a variety of policy, financing, reimbursement and operational issues. In addition, Ms. Davis was the lead Medicare analyst at the White House Office of Management and Budget (OMB). In this capacity, she directed staff in budget analysis and policy development, and she advised senior White House and OMB officials on Medicare provider payment issues and Medicare reform options.

Bruce Wagstaff

Appointed Director of the Sacramento County Department of Human Assistance in May 2005.

As Director of the Sacramento County Department of Human Assistance, he is responsible for the County's operation of public assistance programs, including CalWORKs, Food Stamps, Medi-Cal, and General Assistance; as well as Senior Nutrition, volunteer programs and programs to address homelessness.

Bruce worked for the California Department of Social Services in the area of human assistance and social services for 30 years. He has vast experience and knowledge of human services area.

As Deputy Director in the California Department of Social Services 1995 – 2005, Bruce had the lead responsibility for the statewide development and administration of critical social services programs including CalWORKs, Food Stamps, Child Care, Refugee Services, Child Welfare, Foster Care, and Adoptions.

He also managed the state's response to significant federal mandates including Temporary Assistance for Needy Families (TANF) and oversaw the implementation of numerous state legislative directives.

Bruce holds a Masters Degree in Public Administration from California State University, Sacramento, and a Bachelor of Arts Degree in Political Science/Public Service from the University of California, Davis.

Ingrid Aguirre Happoldt

Ingrid Aguirre Happoldt is an independent policy consultant. In addition to policy research and project management, she helps foundations develop strategic opportunities to inform the policy process.

Prior to becoming a consultant in June of 2007, she was a Program Officer with the California HealthCare Foundation (CHCF), an independent philanthropy committed to improving the way health care is delivered and financed in California. In nine years at CHCF, she led its legislative initiatives, coordinating CHCF's policy briefings and work in Sacramento. She also worked in the area of Medi-Cal eligibility and enrollment. She completed studies analyzing county Medi-Cal retention rates among families leaving welfare and orchestrated a number of grants to help counties streamline enrollment and improve retention in the Medi-Cal program.

She brings expertise on a range of low-income health issues, experience working in the California Legislature and the United States Senate, and community-building skills to her work. Ingrid monitored implementation of Medi-Cal managed care in the Bay Area at Health Access and held positions at Children's Defense Fund and Children Now.

Ingrid holds a B.A. from Stanford University in Political Science and Latin American Studies.

Barbara Masters

Barbara Masters is the Public Policy Director for The California Endowment and has been with the foundation since 2001. In that capacity, she helps The Endowment develop strategies to bring about long-term policy change. In addition, she oversees a grant-making portfolio that focuses on strengthening the capacity of organizations to advocate, building policymaker knowledge of health issues, and advancing understanding of advocacy and public policy work.

Prior to joining The Endowment, Masters served in a variety of health policy positions at the local, state and national levels, having worked for two Californian county health departments and served as the Vice President of the California Association of Public Hospitals and Health Systems. Masters began her career in health policy as the Legislative Assistant for health for California Senator Alan Cranston. Masters, a Los Angeles resident, received her bachelor's degree in Molecular Biology from the University of California, Berkeley, and her master's degree in Biology from the University of Colorado, Boulder. She also completed the graduate program for Science Communication at the University of California, Santa Cruz.

Christopher Perrone, M.P.P.

Chris Perrone is a senior program officer at the California HealthCare Foundation (CHCF), where he leads efforts to improve the policies and practices that shape publicly funded health care programs, including Medi-Cal, and to promote transparency and accountability in California's health care system. Chris was director of CHCF's Medi-Cal Policy Institute from 2001-2003 and deputy director from 1999-2001.

Prior to joining CHCF in 1999, Chris served as director of planning for the Massachusetts Division of Medical Assistance, where he helped lead an initiative to develop an integrated care program for low-income seniors eligible for both Medicare and Medicaid. While there, he became the first external recipient of the Globe Award,

given by the Center for Medicare and Medicaid Services (then HCFA) to individuals who have made an outstanding contribution to the mission of the Office of Strategic Planning. Chris has also worked as a consultant at The Lewin Group, and held research positions with the American Psychological Association and the Center for Health Policy Studies at Georgetown University.

Chris received a bachelor of arts degree from the University of California, Berkeley and a master's degree in public policy from Harvard University.

Jean M. Ross

Jean Ross joined the California Budget Project (CBP) as its first executive director in 1995. The CBP is a nonprofit, nonpartisan organization established to promote a better understanding of state fiscal and economic policy issues and their impact on low and middle income Californians. Her prior professional experience includes serving as Principal Consultant to the Assembly Revenue and Taxation Committee; Senior Consultant to the Assembly Human Services Committee, where she staffed the California Legislature's Joint Select Committee on the Changing Family; and Assistant Research Director of the Service Employees International Union in Washington, DC, where she was responsible for coordinating the union's research on tax, budget, and employment policy issues. Jean serves on the Board of the Washington, DC-based Institute on Taxation and Economic Policy; the Advisory Board of the Tax Policy Center, a joint project of the Urban Institute and Brookings Institution; the Advisory Committee of California's Franchise Tax Board; the Technical Advisory Committee of California's Economic Strategy Panel; and the Board of the California Tax Reform Association. Ms. Ross is a frequent speaker on fiscal and economic policy issues and has published numerous reports and articles. She has authored articles published by the Los Angeles Times, Sacramento Bee, State Tax Notes, San Francisco Chronicle, San Diego Union Tribune, Cornell University Press, and other publications.

Ms. Ross graduated from the University of California, Santa Cruz and has a master's degree in City and Regional Planning with a concentration in Regional Economics from the University of California, Berkeley. Ms. Ross was selected as a Senior Fellow of the University of California, Los Angeles' School of Public Policy and Social Research in 2000-01.

Stan Rosenstein

Stan Rosenstein has 31 years experience with the Medi-Cal Program, California's Medicaid Program. He is currently the Chief Deputy Director of Health Care Programs and is the long time California's Medicaid Director. Stan has served as a senior manager of the Medi-Cal Program for 13 years and as an executive with the State of California for over 21 years.

As the Administrator of health care programs, Stan manages a budget of over \$37 billion, and a workforce of approximately 2,000 employees. His responsibilities include setting Medi-Cal policy, operation of the Medi-Cal payment systems, operation of the Medi-Cal field offices, oversight of the Medi-Cal Managed Care program and is also responsible for the Children's Medical Services and Primary and Rural Health Programs. Stan plays a major role in formulating the health care program's benefits and eligibility policies, and is responsible for overall coordination and direction of the healthcare delivery systems for over 7 million beneficiaries, almost half of which are children.

Stan is currently the Vice-Chair of the National Association of State Medicaid Directors.

Stan graduated from the University of Iowa with a Bachelor's Degree. He earned a Master's Degree in Public Administration from the University of Southern California.